

**Minister's Forest and Range  
PRACTICES ADVISORY COUNCIL (PAC)**

**Workshop  
October 2-3, 2003**

**Richmond, BC**

**Attendees:**

Duncan Barnett, BC Cattlemen's Association  
Mark Haddock, Forest Caucus, BC Environmental Network  
Corinne Lonsdale, Natural Resource Committee, Union of BC Municipalities  
Brian McNaughton, Federation of BC Woodlot Associations  
Garry Merkel, First Nations Summit Task Group  
Roy Nagel, Central Interior Logging Association  
Kim Pollock, Industrial Wood & Allied Workers of Canada  
Ric Slaco, Major Licensees, Forest Industry

Larry Pedersen (Chair), Chief Forester, Ministry of Forests  
Terje Vold, Ministry of Forests  
Shirley Turcotte, Ministry of Forests

**Facilitator:** Rick Ellis

**Minutes – Summary**

**Introduction / Agenda - Larry Pedersen, Chair**

Review of Policy Team work to date  
Draft Timber Objective expected from Policy Team by FAX for PAC review  
Review Timelines Chart  
- Larry Pedersen meeting with Minister Oct. 6th to get direction for Policy Drafting  
- Meeting with Minister Oct 14th for PAC report / advice to Minister  
- Finalize Draft Regs and send to Leg. Counsel mid-October

**Review of Tracking Table and One Pager Issues**

- PAC directed "bigger themes" be taken in the PAC Report to Minister (as time did not allow detailed review of each one-page issue)
- Industry PAC Rep concern is to ensure Planning & Practices Regulation answers to two specific areas:
  1. Cost Savings?
  2. Is there less paperwork?. Has streamlining been met?
- PAC Woodlot Owners Rep agreed that those are also their top two concerns for Woodlot Reg.
- PAC agreed generally need to answer if the principles are being met.

**ACTION: PAC Report to Minister to include:**

- **Preamble - Understanding by Minister that the timelines did not enable detailed review, and PAC may identify areas that require amendments as they monitor delivery on the ground**
- **Recommendations wrt both FRPA Regs and FRPA Implementation**
- **Tracking Table includes issues PAC has identified (some specific areas/details and some high level observations) (amended)**
- **One Page Issue Sheets (restructured)**

## Restructure One Page Issue Sheets

- Clear representation of PAC issue raised **separate** from the Gov't analysis/options/staff recommendations

## PAC Report to Minister

### Preamble / Introduction

#### PAC Challenges & Concerns:

- PAC work within its core mandate (focused on FRPA Regs.)
- Thorough review unrealistic (volume/complexity of material within timeframes)
- Note that broad participation by PAC members has not always been possible due to the short notice for meetings, therefore not all points of views always represented.
- PAC Members report out to constituents
- Continuous Improvement Loop

### Key Items:

- 1) Professional Reliance
    - has regulation delivered on increased reliance of professional accountability?
  - 2) Reporting/Notification (Reduced Paperwork)
    - functional reporting that reduces paperwork (duplicating reporting, etc.)
- Note: L Pedersen reported that a staff report wrt reporting/notification is expected out Oct. 10th**
- 3) Clarity - Intent of Regulation
    - will the approval tests be clear enough for the SDMs to meaningfully assess the results and strategies?
    - will there be enough checks and balances in place?
  - 4) Cost Savings
    - e.g. how to identify if savings are being generated?
    - concern wrt DM requests for additional information (adding additional costs)
  - 5) Does Regulation maintain and protect environmental values? Equivalency?
    - Links to approval tests / are there adequate measurable objectives ?
    - Will the tenure holders ensure that the results and strategies meet environmental standards?
    - PAC members have different levels of comfort wrt each value
  - 6) C&E
    - Who/how and what are we measuring?
  - 7) Range Concerns:
    - a) Workability of Evaluation Program wrt Range
      - Consistent approach (e.g Range - How will WLAP be measuring results?)
    - b) Support - (e.g. no support wrt measurements)
      - WLAP Evaluation Program - will it result in C&E?
    - c) Implementation (resourcing, adequacy, user satisfaction)
  - 8) Innovation (both user & gov't)
    - need sufficient allowance for innovation but still with control mechanisms
  - 9) Public Acceptance (includes interest/confidence/support of regulations)
    - Links to Communication
    - Role of Public input/Gov't response to public input (see Issue 68)

- 10) Cross Agency Performance wrt FRPA requirements
  - e.g. UWR contingent upon WLAP designations being met
- 11) Responsibility for Outcomes
  - balance between users (also raised by Oil & Gas Commission)
  - natural disasters?
- 12) Content of FSP
  - is there sufficient detail in the Plan for evaluation/approval?
  - is there sufficient detail for public review and comment?
  - Differences between regulations/plan requirements (all plans) (Woodlot have more plan content than FPPR)
- 13) Safety Nets
  - are there sufficient mechanisms in Reg. to regulate the "poorer operators" who may try to take advantage of the flexibility in the Reg?
  - see Act. Sec. 77 - Intervention Power
  - is there sufficient flexibility to allow "good operators" to innovate and manage?

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**PAC Meeting: Friday, October 3, 2003**

**Timber Objective**

- Timber was referred to in other objectives, therefore, it became a concern to have a Timber Objective (Industry PAC Rep. noted that industry would have no comfort on any of the other objectives without having a timber objective as well)
  - Concern wrt "unduly constrain"
  - Should the DM be the one to make socio-economic considerations?
  - Timber Objective should be considered as well as all other Objectives
  - refers to "practices" not "harvesting rights"
- Is this an "access to Timber" or Timber Management" Objective?
  - PAC concern raised wrt measuring Timber Supply at FSP level (how and who measures?)
  - Industry not interested in management if they do not have access of resource
- PAC need to see Draft 7 before making any conclusions (draft 7 expected out by end of day Oct. 10<sup>th</sup>)
- Implications: would this impact approval for a licensee seeking FSC certification seeking higher constraints?

**PAC CONCERNS:**

1. "Doability" - how will it work practically?
2. "Trumpability"

**Note: PAC has discussed, but still not conclusive.**

## **Structure for PAC Draft Report to Minister**

- Key Recommendations            Form as affirmative statements.
- Order of Priority? Need to ensure "action" items are given priority?
- PAC wants to tell Minister what PAC has been doing:
  - identified concerns (some broad / some specific to Reg. (SEE TRACKING TABLE)
  - issues have been given to Policy Team
    - in some instances, Policy Team has responded back with answers, some they have dealt with
- Monitoring Role for PAC - PAC wants Minister to understand PAC intends to monitor over time some of the concerns raised (e.g. delivery of Reg. - are sufficient resources in place?) to ensure the Continuous Improvement

### **Note for future PAC Discussion: Can innovation/alternatives be linked to a Monetary Award Program or Reward for Excellent? to ensure tenure holders continue to deliver?**

- Training & Communication - Need to ensure resources in place to manage the psychological change of overall strategy from prescriptive forest management to enabling forest management.
- PAC wants Minister to understand the strategic issues in play wrt:
  - Professional Reliance
  - Innovation
  - Equivalency re Environmental Standards
  - Across Agency obligations being met
- Draft or Final PAC Report to Minister on Public Website?
- PAC believe some Key Recommendations "stand alone" and refer to Regulation, while some of the other Key Recommendations are overarching and refer to process.

### **Considerations:**

- Minister response back to PAC?
- Minister may task PAC further?

**ACTION: Larry Pedersen and a PAC Rep. will take "Draft" PAC Report as document for discussion to Minister on October 14th, 10:30 a.m.-12:30 p.m. in Vancouver.**

**ACTION: PAC Rep. to report out to PAC Members following the Oct. 14th meeting with the Minister.**

### **Finalizing PAC Report to the Minister**

To enable PAC to finalize, they will have:

- Amended Draft Report to the Minister
- Report back from PAC Rep. on Meeting with Minister
- Analysis of One Page Issues
- Draft 7 of the Reg. for Review

### **Availability of hard copies of FSPs by public**

- Need for hard copies to take into the field (even is they must be purchased)?

**ACTION: Policy Team should consider wrt support/resources how to deliver - public satisfaction question.**